

Carpark fire safety

Are electric vehicles a red herring?

Adam Glew

Fire Australia 2025, Sydney, 14 May 2025



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Introduction



Introduction

What is a 'red herring'?



red her·ring

noun

- 1 a dried smoked herring, which is turned red by the smoke.
- 2 something, esp. a clue, that is or is intended to be misleading or **distracting**: *the book is fast-paced, exciting, and full of red herrings.* [ORIGIN: so named from the practice of using the scent of red herring in training hounds.]

Contemporary design of car parks

Carpark fire safety

Open-deck and enclosed Class 7a car parks



Open-deck

Open-deck carpark: A carpark in which all parts of the parking storeys are cross-ventilated by permanent unobstructed openings in not fewer than 2 opposite or approximately opposite sides, and –

- each side that provides ventilation is not less than $\frac{1}{4}$ of the area of any other side; and
- the openings are not less than $\frac{1}{2}$ of the wall area of the side concerned.



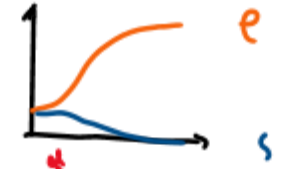
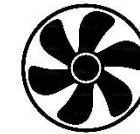
Enclosed

Typically basements.

Setting the DtS scene

Case study: typical DtS fire safety provisions in a Class 7a carpark designed to NCC 2022

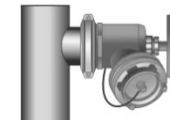
- Day-to-day **mech ventilation** in enclosed carparks – operable in a fire event, **ramps up to max exhaust rate**, but not a smoke control system. Supply air system shuts down on fire trip.
- Fans (other than stair press) do not need fire-resistant cabling.
- **Control switches provided at the building/carpark entry** such that the brigade can control / shut down the fans as required.
- Smoke detectors are needed:
 - To operate a zone/stair press system. Note: this is not required for open-deck.
 - Carparks with; (i) day-to-day mech ventilation and (ii) pressurised fire-isolated exit paths need smoke detection in circulation spaces and at each required exit and lift landing door. Note: **the BCA requires every stairway or ramp serving as a required exit in Class 7 buildings to be fire-isolated ∴ most carparks have smoke detectors.**
 - Watch-it: a two-storey enclosed basement carpark technical doesn't need fire-isolated stairs thus may not have detection.



Setting the DtS scene

Case study: typical DtS fire safety provisions in a Class 7a carpark designed to NCC 2022

- **Sprinklers required if; (i) the building has an effective height > 25 m**, except for open-deck carparks if they are a separate building, **or (ii) for enclosed carparks accommodating > 40 cars.**
- **Fire hydrants required if the carpark's total floor area > 500 m².**
AS 2419.1:2005 required concurrent supply to both hydrants and sprinklers – this was often subject to a Performance Solution and is no longer required by AS 2419.1:2021.
- **Fire hose reels required if;** internal fire hydrant(s) are installed, or, if **the carpark's total floor area > 500 m².**
- **Fire-isolated exits serving the rest of the building are allowed to discharge into carparks** if the carpark is open for at least $\frac{2}{3}$ of its perimeter and the travel distance to outside is ≤ 20 m.





























Watch-it: carpark concessions















Carpark-specific concessions permitted under NCC 2022

- Compartment size limits do not apply to; (i) sprinkler-protected enclosed carparks, and (ii) open-deck carparks.
I.e., **compartment size limits only apply to unsprinklered enclosed carparks.**
- **Significant reductions in structural fire resistance levels (FRLs) are permitted** within; (i) open-deck carparks, and (ii) sprinklered enclosed carparks.
- Generally speaking; Type A and B open-deck and sprinklered enclosed carparks can have **60-minute FRLs for non-steel elements** and **nominal (unclassified) FRLs for exposed steel meeting the stated ESA/M ratio.**
- *ESA/M = exposed surface area to mass per unit length. Describes how much surface area of a structural element is exposed to fire per unit of mass per unit length. A proxy for how quickly a structural element will heat up in a fire.*
- Carparks accommodating < 40 cars do not require sprinklers. Note: this may be overridden by other requirements to provide a sprinkler system throughout a building, e.g., if the effective height > 25 m.



Compartment size limits			
8,000 m ² 	~10,000 m ²  	No limits conditional on specific fire systems, materials of construction, etc.    	No limits with no conditions beyond construction fire resistance      

Detection and alarm		
Automatic detection required, conditional on car park size or other risk factors      	Manual detection required   	No requirement    

Sprinkler suppression		
Required  NFPA	Required depending on compartment size  IBC  	No requirement          

	Australia
	Germany
	Hong Kong
	Ireland
	Netherlands
	New Zealand
	Scotland
	Singapore
	UK
	USA
	England and Wales
	Denmark
	UAE
	with suppression
	without suppression

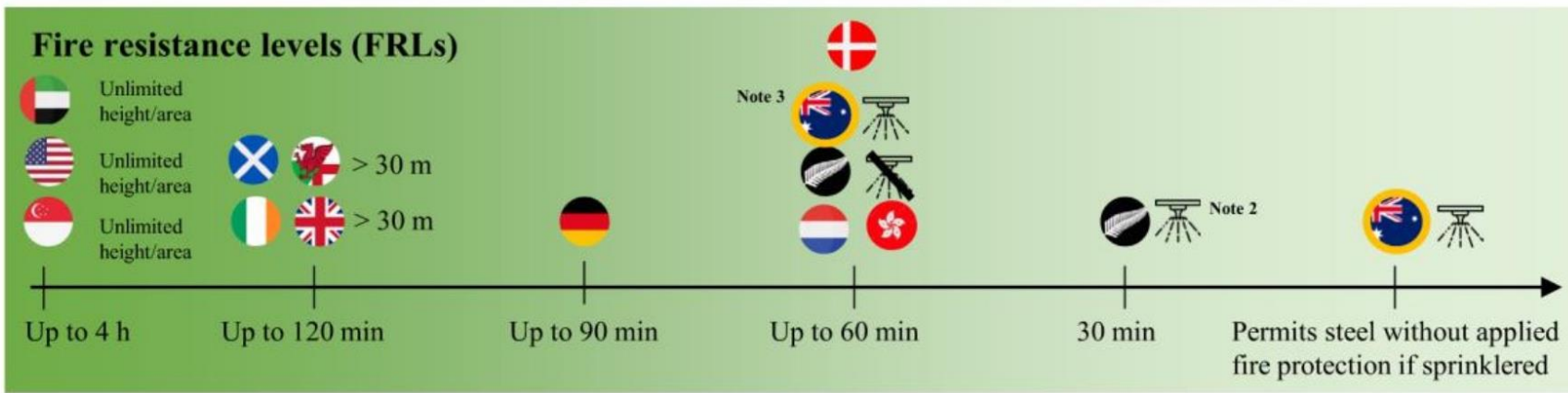
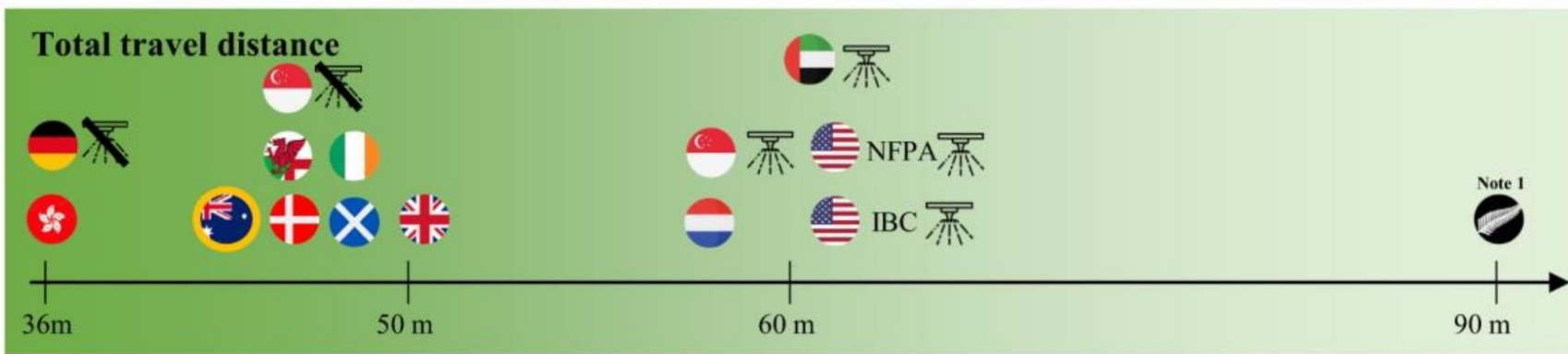
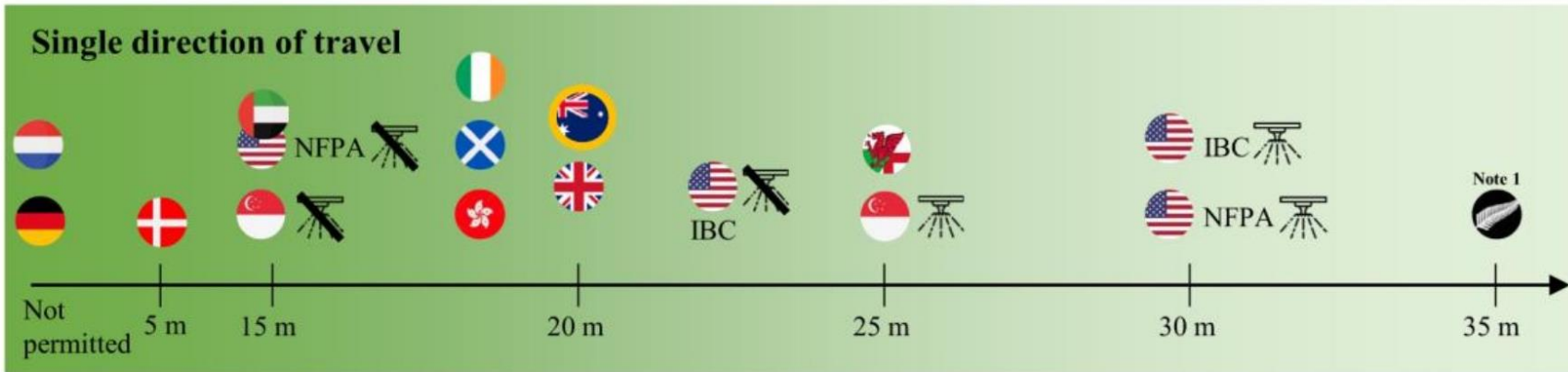
Notes

- 1 – The NZBC permits longer travel distances where either a Type 3 (heat detection) or Type 6 (sprinkler) system is installed (45 m / 110 m or 70 m / 180 m single / total travel distances for Type 3 and Type 6 systems respectively).
- 2 – The sprinkler system can be substituted for cross ventilation.
- 3 – The prescriptive FRL for some elements of Class 7a Type A and B buildings is (120)/120/120. However, concessions typically mean (60)/60/60 is a starting point, as described in Section 2.1.6.















Most conservative

Least conservative

ARUP
















Compartment size limits

<p>5,000 m²</p>   <p>(FRL of 120)</p>	<p>8,000 m²</p> 	<p>10,000/10,500 m²</p>    <p>(FRL of 120 and suppression)</p>	<p>No limits conditional on specific fire systems, materials of construction etc.</p>        
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Detection and alarm

<p>Automatic detection required, conditional on car park size or other risk factors</p>       	<p>Manual detection required</p>     	<p>No requirement</p> 
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Sprinkler suppression

<p>Required</p> 	<p>Required depending on car numbers / compartment size</p> <p>  40 cars  >230 m² </p> <p>  10 cars  if more than 1 basement, 2000 m² in basement or 4000 m² above ground   </p>	<p>No requirement</p>      
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Smoke exhaust

<p>10 ac/hr, or naturally vented (or jet fans (BS 7346-7))</p>     	<p>Mechanical purging systems (special rules for jet fans)</p>  	<p>Performance-based</p>  	<p>Fire brigade controls on daily mech.</p>  	<p>No req.</p>  
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	Australia
	Germany
	Hong Kong
	Ireland
	Netherlands
	New Zealand
	Scotland
	Singapore
	UK
	USA
	England and Wales
	Denmark
	UAE
	with suppression
	without suppression

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Seminal experimental carpark fire research

JFRO, UK (1967)

Cars in position before first test



© Joint Fire Research Organisation

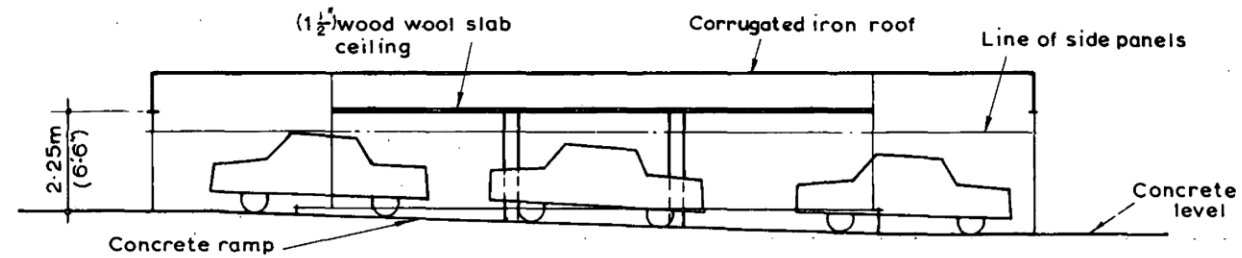


© Joint Fire Research Organisation

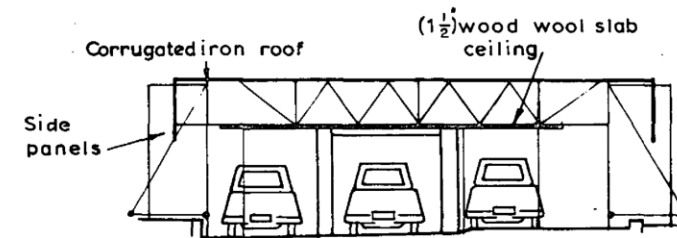
JFRO, UK (1967)

Earliest experimental study on fires in car parks

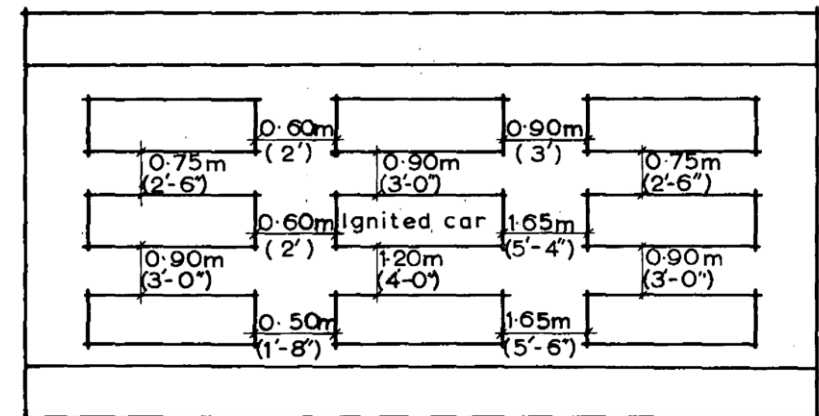
- Three full-scale burns within a single storey test building
- 167 m² with a floor-to-ceiling height of approximately 2.25 m
- Longer façades; 50% ventilation
- Short façade; open (2), closed (1)
- No fire spread to neighbouring vehicles in any of the experiments
- BRE (2010): “It is likely that the fuel load of these cars [is] certainly different from modern cars”



SECTION A



SECTION B



TEST 2

AISI, USA (1972-73)

Largest floor area available



Carpark building

- Existing open-deck carpark
- Unprotected steel frame with concrete deck
- Previously operational building
- 69 m x 55 m = floor area of 3,800 m²



Test at 5 mins

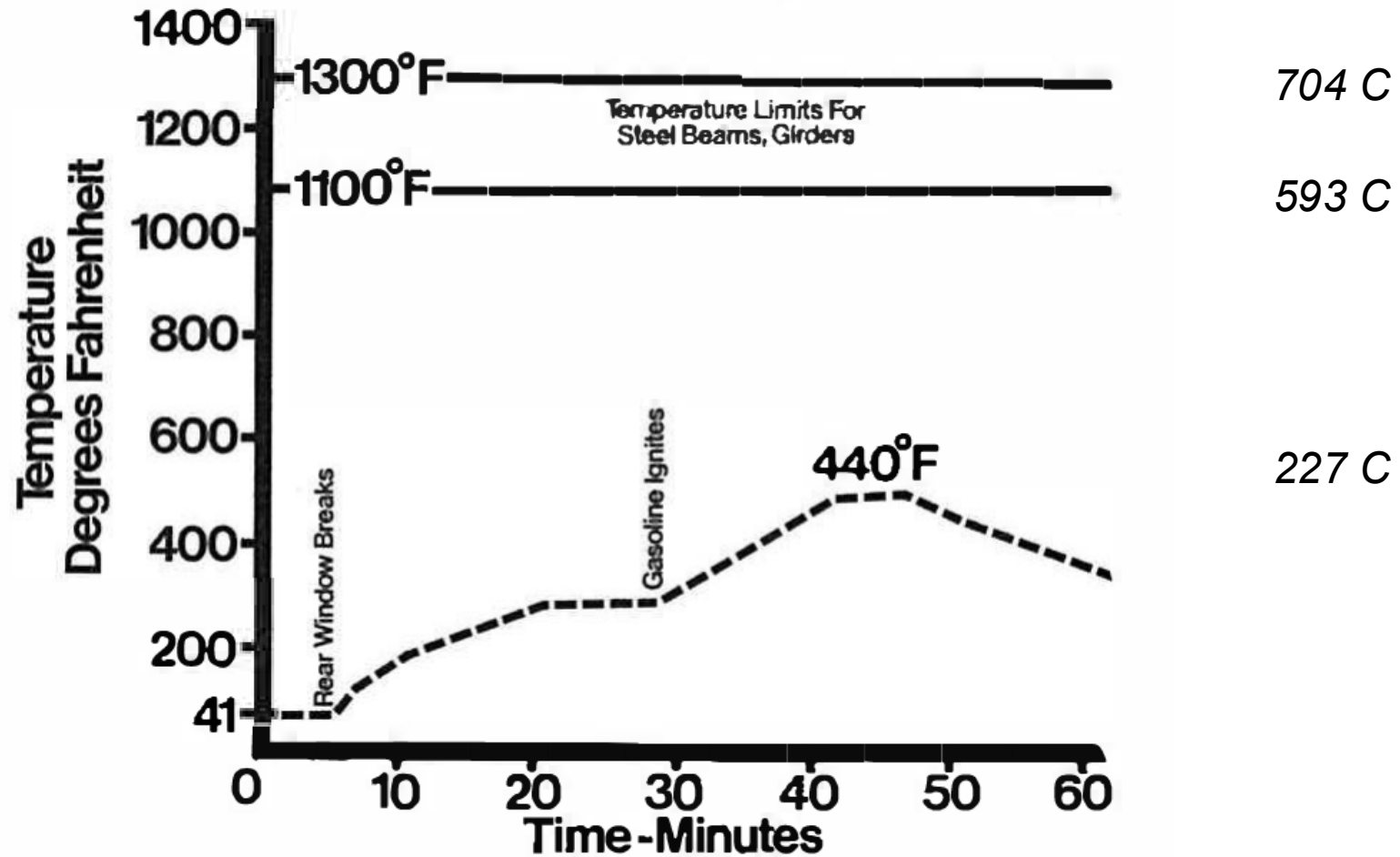
- Only three cars in the experiment
- Flames under the steel beam
- One car involved



Test at 37 mins

- Fuel tank engulfed
- Fire spread to rear of second vehicle
- No significant structural damage

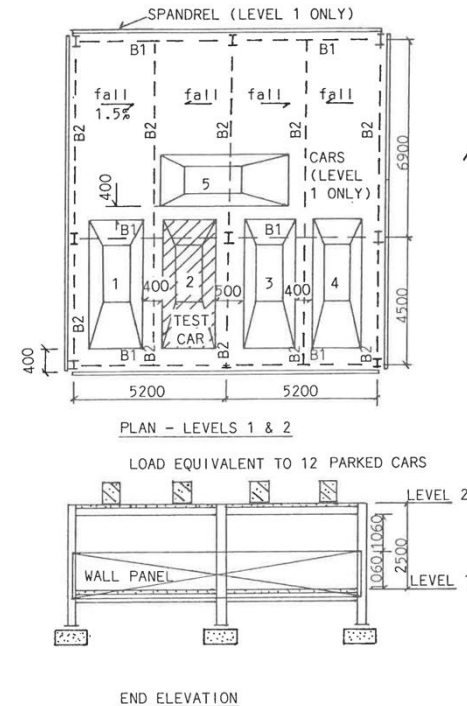
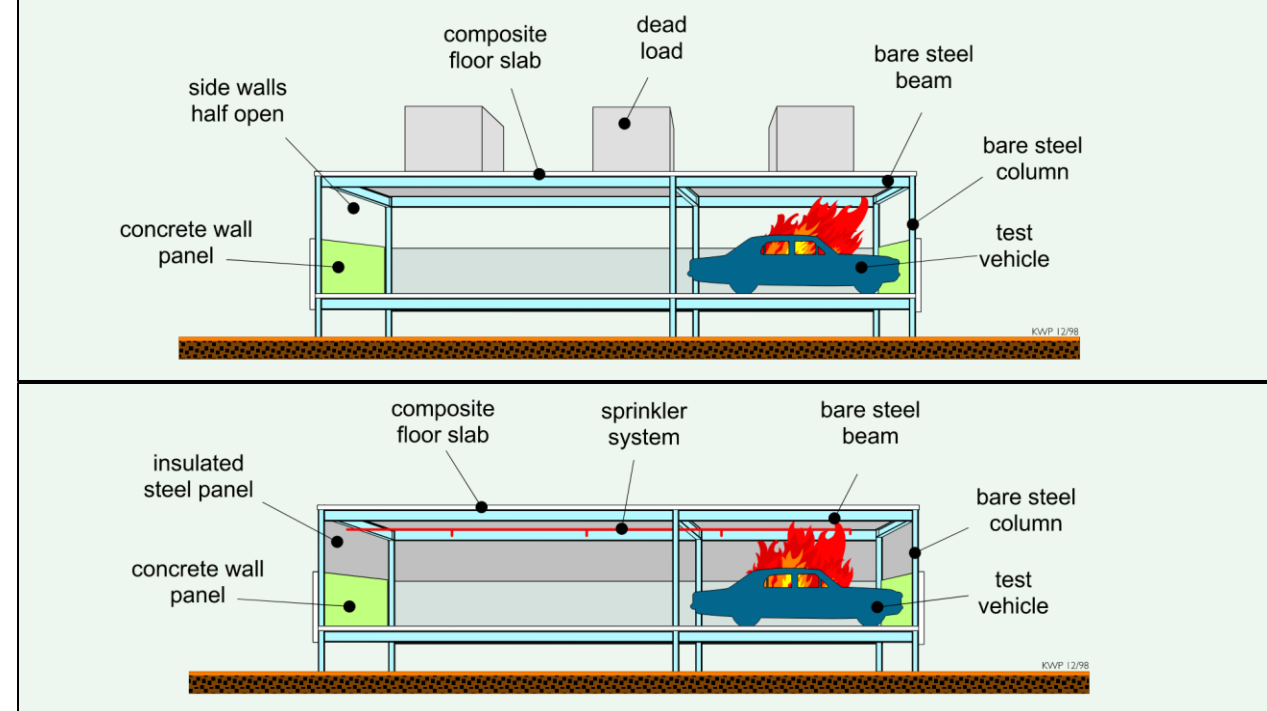
Steel Girder Temperatures Over Gas Tank Scranton Fire Test - Oct. 15, 1972



BHP Steel, AU (1985-89)

Comprehensive experimental series

- 10-15 year gap – increase in the use of plastics in cars and cars got bigger
- Plastic for petrol tanks
- Increasing use of light steel structures
- 25 experiments in total – some with cars as the fuel load, others with liquid pool
- 120 m² with a floor-to-ceiling height of approximately 2.4 m
- 50% ventilation in open-deck
- Led to the NCC concessions on steel FRLs in open-deck carpark



CTICM, France (1995)

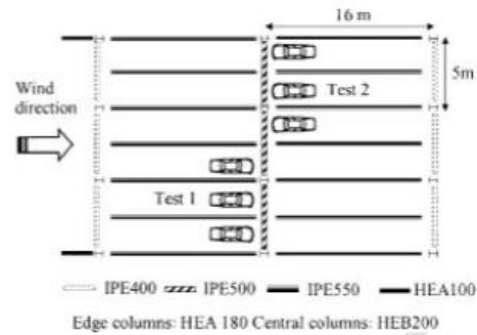


Figure 3. Tested open car park.



Position of cars



Ignition of the middle car



Full development of car fire



Burn-out of all three cars

Figure 4. Summary of a fire test involving three cars.

Japan (1999)

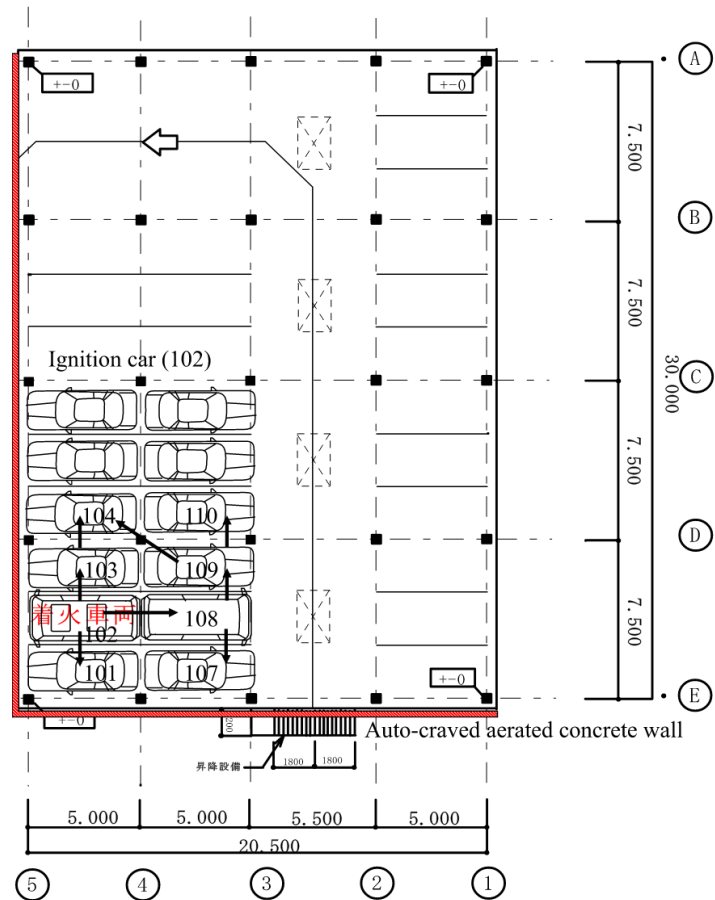


FIGURE 1. The external view of the experimental structure and the view of the spreading car fire during the experiment

Carpark fire experiments

Maximum steel temperatures recorded

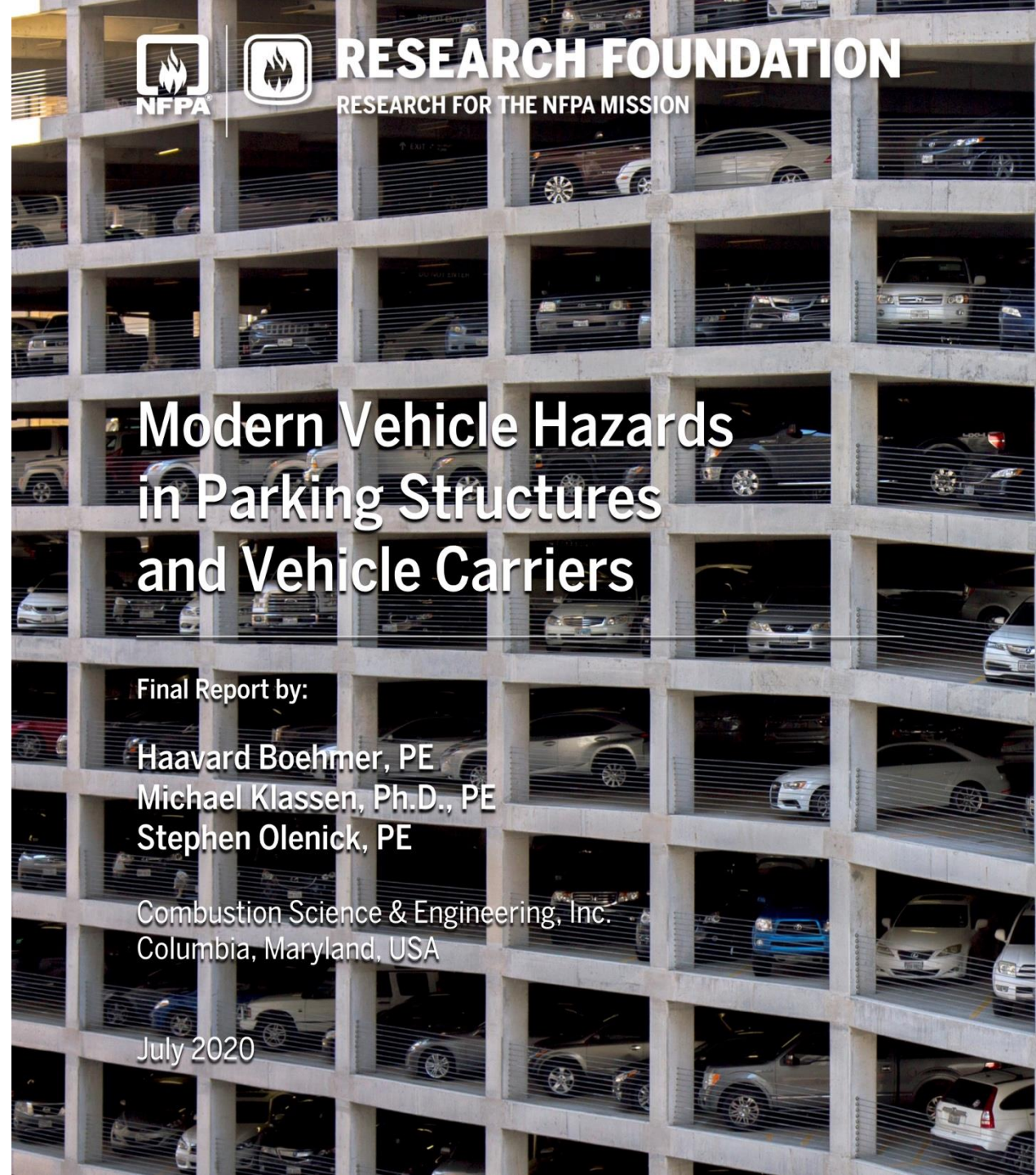
Experiment(s)	Year(s)	Maximum steel temperature recorded (° C)	
		Beam	Column
JFRO, UK	1967	275	360
Nippon Steel, Japan	1970	245	242
US	1972-1973	226	-
BHP Steel, Australia	1985-1989	340	320
CTICM, France	1995	700	640
Japan	1999	700	-

Fire hazards in the modern-day carpark

Modern carpark hazards

Credit: NFPA

1. Modern vehicles which are larger, heavier and have increased quantities of combustible materials (e.g., fuel, plastics, synthetic materials).
2. Rapid, widespread market growth of alternative fuel vehicles (AFVs).
3. Car stackers.



RESEARCH FOUNDATION

RESEARCH FOR THE NFPA MISSION

Modern Vehicle Hazards in Parking Structures and Vehicle Carriers

Final Report by:

Haavard Boehmer, PE
Michael Klassen, Ph.D., PE
Stephen Olenick, PE

Combustion Science & Engineering, Inc.
Columbia, Maryland, USA

July 2020

Cars are getting bigger and heavier

Credit: NFPA

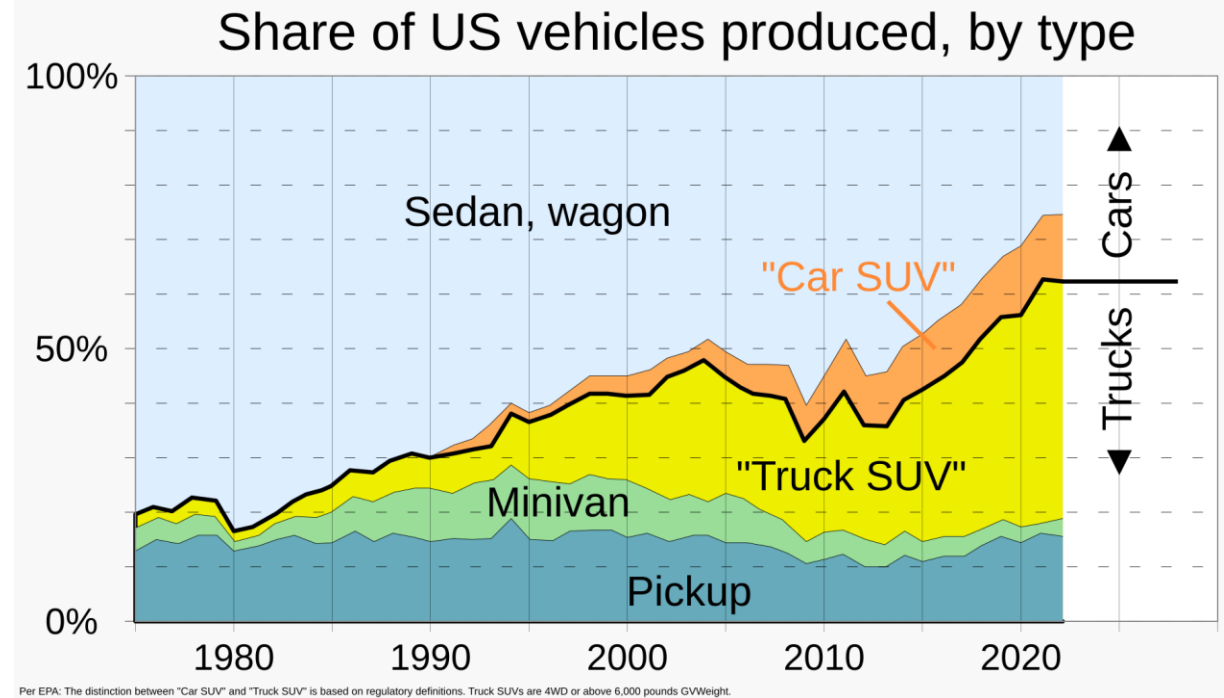
- NFPA found:
 - 50% of cars by volume are now plastics and composite materials.
 - Their share of vehicle weight has increased by 59% from 1990 to 2018, to an average total of 159 kg per vehicle.



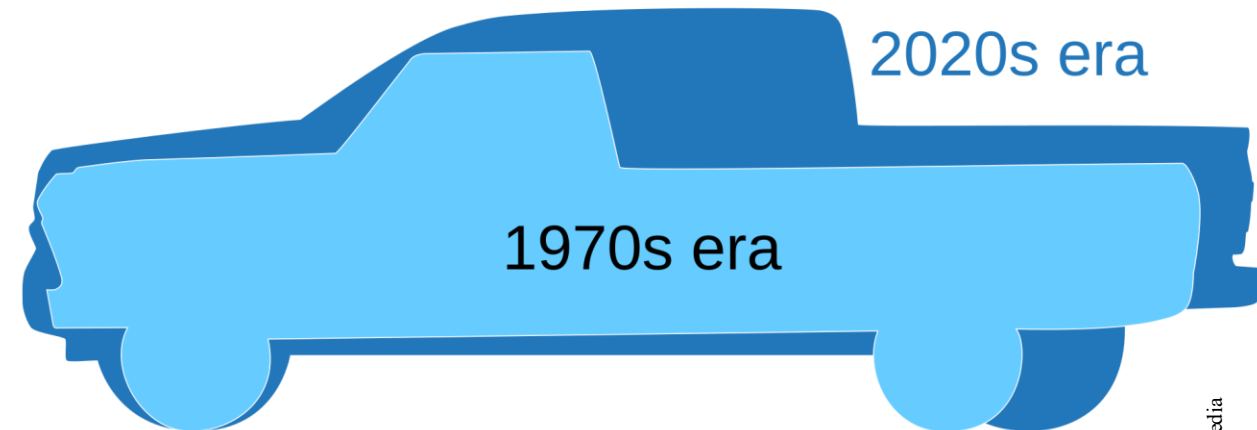
“Autobesity”

Credit: Wikipedia

- “In the United States, SUVs and pickup trucks comprised more than 75% of new sales in 2024 compared to 38% in 2009.”



Growth in truck size



(shown: Ford F-150 silhouettes)

Australian context

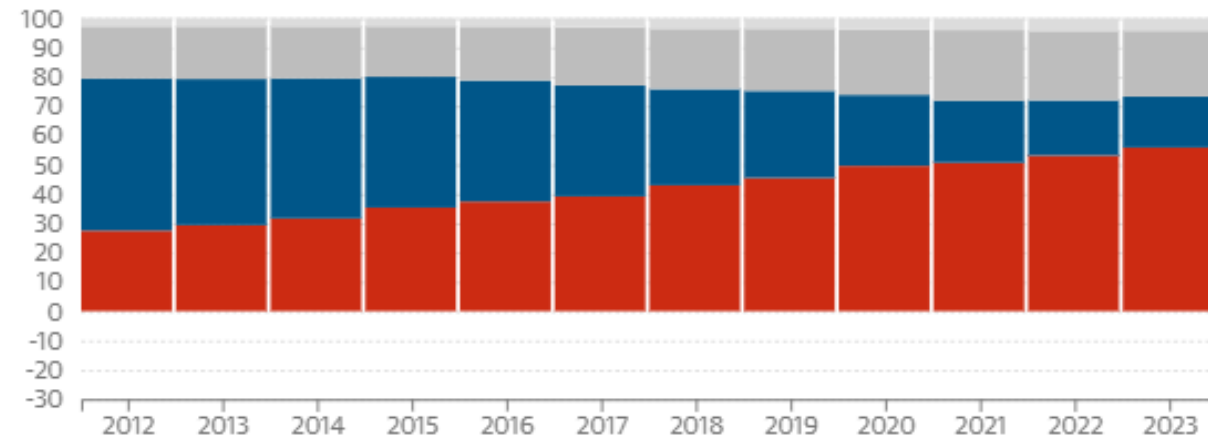
Credit: UTS (2024) and The Guardian (2024)

- “Australian cars are typically larger, heavier and less efficient, producing 43% more emissions than their EU counterparts.”
- “The real-world CO₂ emissions of registered vehicles in 2021 were 143 g/km for the EU and 204g/km for Australia. This means the average Australian car on the road is producing 43% more GHG emissions than the average EU car.”

SUVs dominate the new vehicle market

Showing market segments as a percentage of total new vehicle sales in Australia. Utes are classified as light commercial vehicles.

● SUV ● Passenger ● Light commercial ● Heavy commercial play 🔊



Guardian Graphic | Source: | Source: Federal Chamber of Automotive Industries

Increased use of plastics

Credit: NFPA FPRF

- Approximate doubling in plastic weight in US light vehicles (excluding trucks) between 1980 and 2020.

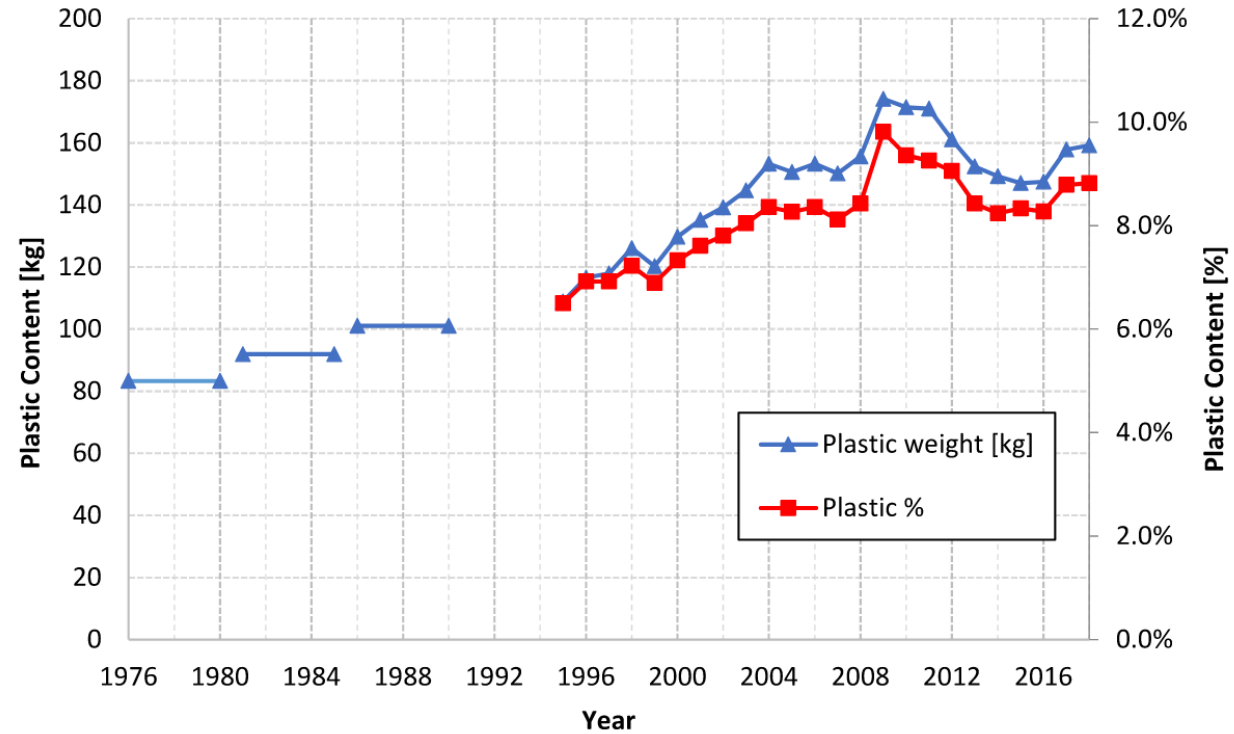


Figure 2 – Amount of plastic in average US light vehicles in weight (kg), and as percentage of vehicle curb weight.

Unique hazards associated with electric vehicles

Credit: EV FireSafe



Thermal runaway + vapour clouds

- Batteries can off-gas toxic flammable gases if they go into thermal runaway.
- Can pose respiratory and explosion risks.



Jet flames

- If thermal runaway occurs, a fire is likely.
- Jet flames can occur if the gaseous volatiles are released with momentum in a particular direction.



Difficult to suppress + reignition risk

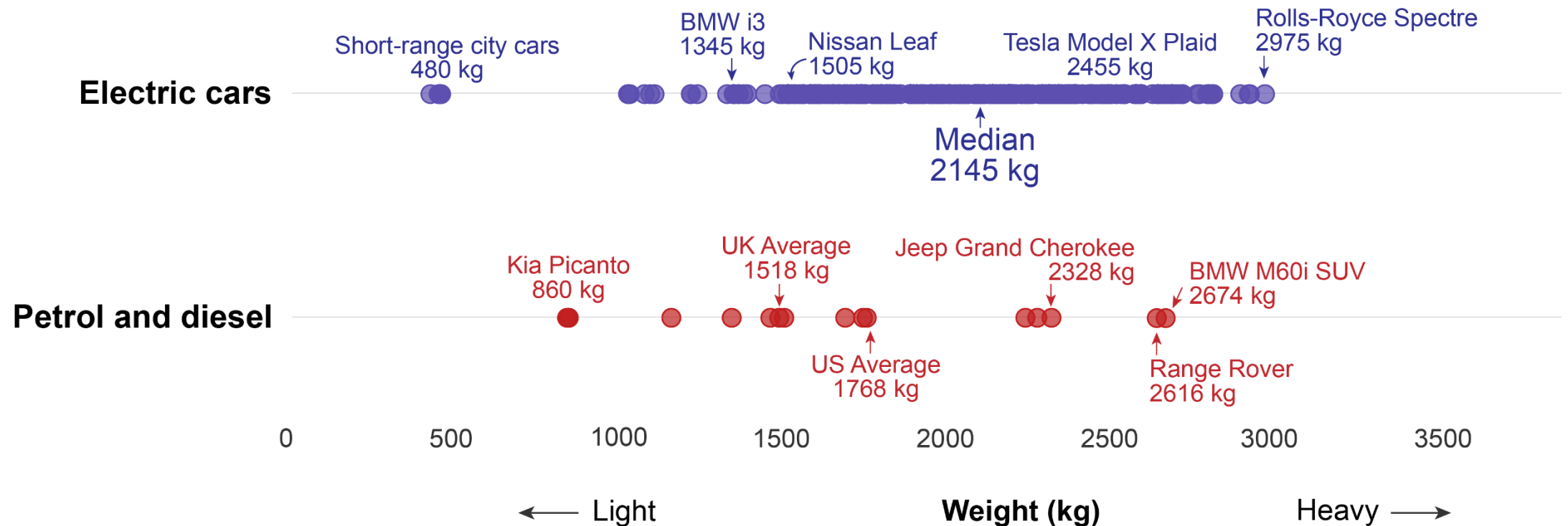
- Battery fires can be difficult to suppress, requiring lots of water.
- Even once suppressed, there is a risk of reignition.



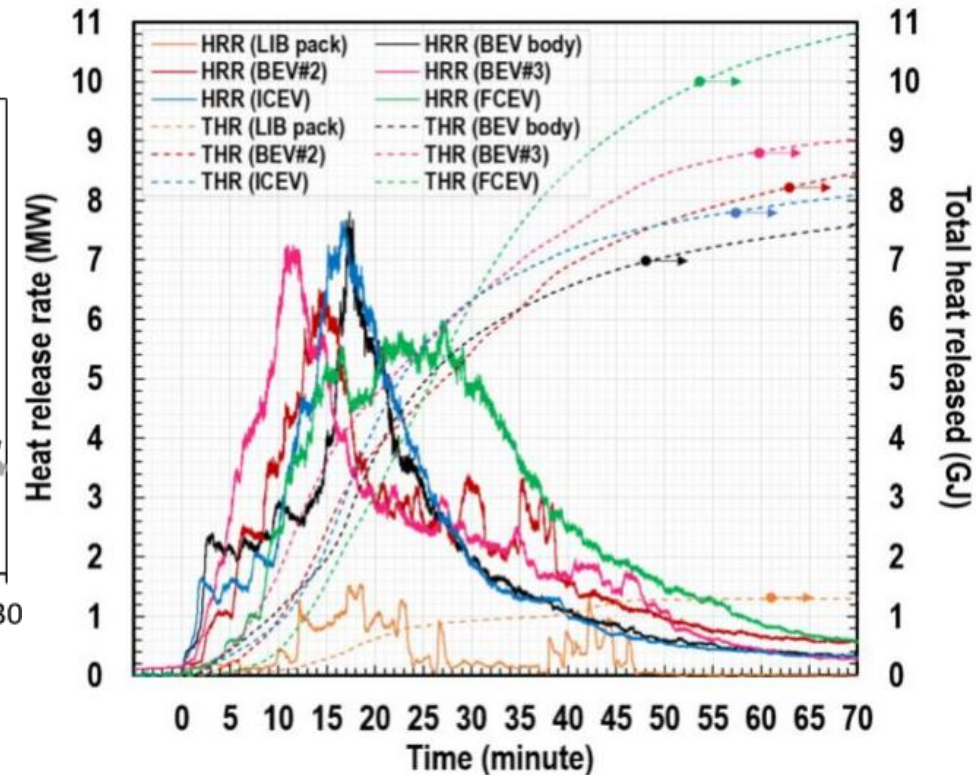
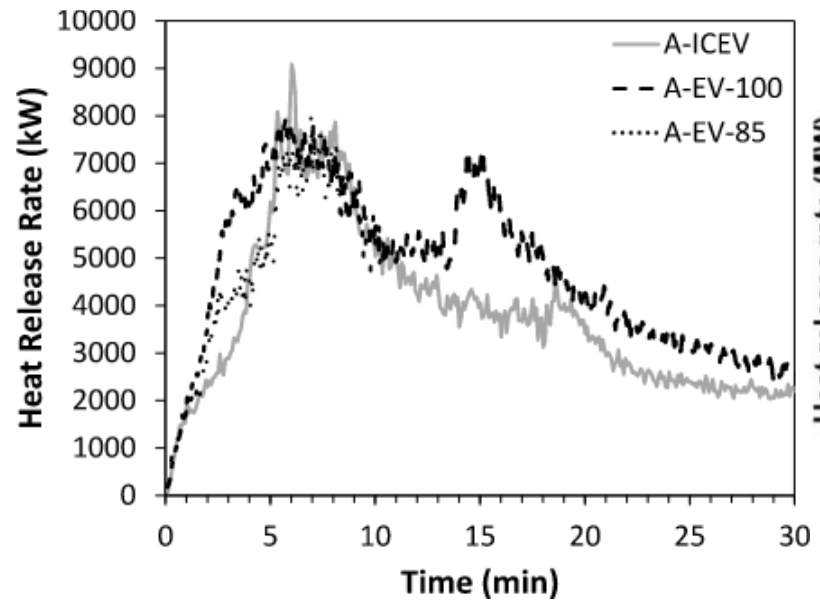
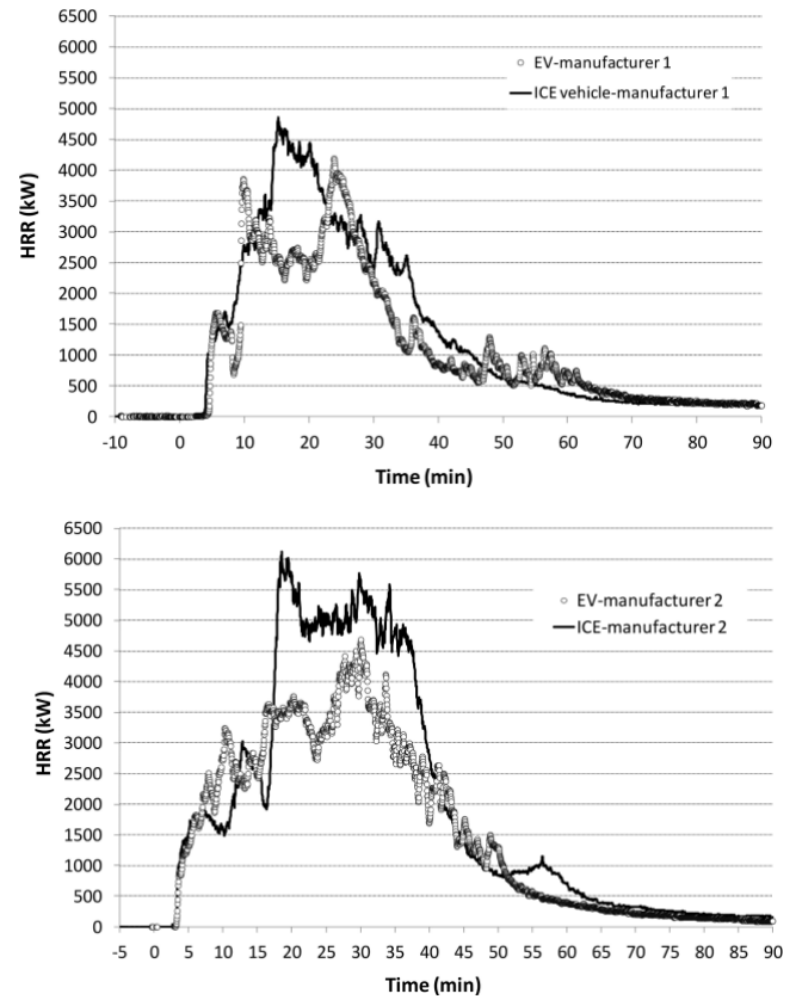
Lack of understanding

- Discomfort from some emergency agencies as BEVs are seen as a rapidly emerging technology.

Are EVs heavier than ICEVs?



Do alternative fuel vehicles (AFVs) have a different fire curve from ICEVs?



ABCB, June 2023

Are EVs a “special hazard”?

- ABCB CEO Gary Rake says the “special hazard” provision in the NCC was designed for unexpected hazards and should not apply to cars.
- “The presence of electric vehicles in a car park is now common enough to be reasonably ‘expected’ and ‘usual’ and therefore not the original intent of the special hazards provisions when they were written”...
- ...the conditions should only apply if there is an unusual combination of electric cars and specific building features, and while the board is reviewing car park safety, it is investigating “a global trend of vehicles being larger and containing more plastic”.

Vehicle or hazard: New rules treat EV chargers like firework factories (May 2024)

To support safer EV charging, the ABCB recommends:



Master isolation

Provide a master isolation switch with signage at fire indicator panel/Fire Detection Indicator Control Equipment (FDCIE) or building entrance.



RCM Tick compliance

Use chargers that have the Regulatory Compliance Mark (RCM).



Emergency services information pack (ESIP)

ESIPs developed for each site and provided for first responders.



Break glass fire alarm

Provide additional break glass unit (BGU).



Placarding site

Provide placarding/signage to identify each EV charge points.



Collision protection

Provide vehicle impact bollards or stops.



Block plans

Block plans should be updated for existing sites and implemented for new builds to clearly show the location of charging hubs and master isolation.



AS/NZS 3000 App P compliance

Mode 3 and 4 chargers should only be installed by a qualified person and in accordance with AS/NZS 3000 Appendix P.



Proximity to evacuation routes and flammable risks

Carefully assess proximity to avoid blocking evacuation routes or placing chargers too close to other flammable risks.



Regular maintenance

Ensure the owner of the charging unit understands and meets their maintenance obligations.



Complex buildings

Complex buildings and higher-risk environments should seek comprehensive, specialist fire safety assessment and advice.



Directional signage

Directional signage to be provided – to the charging units and to the emergency exits.



Smart charging

Where possible, prioritise the use of ‘Smart charging’ to enable remote monitoring and access to disconnect power supply to a connected EV. This gives emergency responders another potential method of shutdown from unit to EV. Encourage operators to monitor for faults and provide early intervention when detected.



Placarding at site entrance

Sites with 5 or more Mode 3 or 4 chargers to install ground level or other appropriate level placards to indicate which entrance is most closely located to EV charging hub.



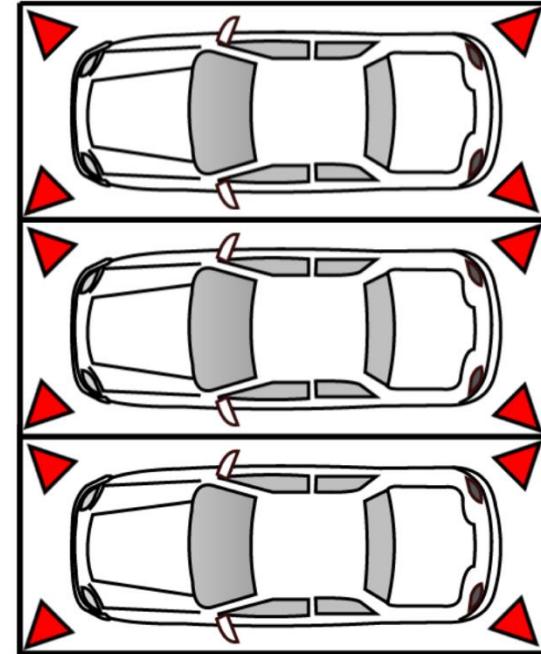
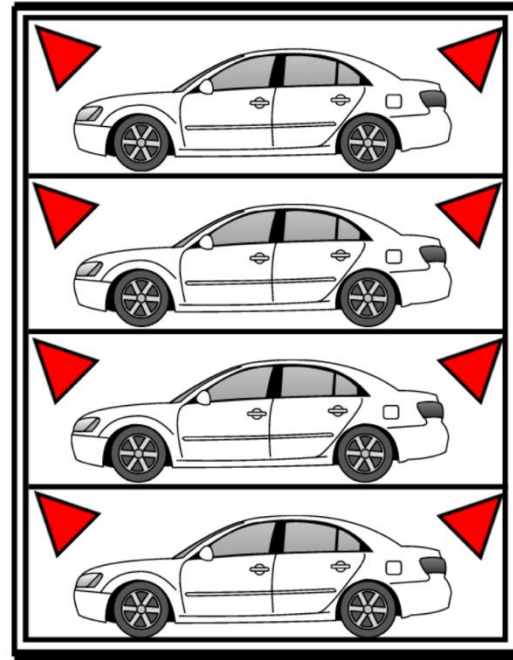
Pre-incident plans (PIP)

Where 5 or more chargers are installed, then building owners should invite local fire crews to attend a site familiarisation visit in order to develop a pre-incident plan (PIP).

The National Council for Fire and Emergency Services (AFAC) has also issued a position statement “[Electric Vehicles \(EV\) and EV charging equipment in the built environment](#)”. Proponents of development applications that are subject to fire authority review, should familiarise themselves with the AFAC position statement and any additional advice issued by their local fire authority.

Car stackers

- Whilst Automated Vehicle Parking Systems (AVPS) have existed for over 100 years, there is still very little codified guidance on their design.
- No guidance exists within the NCC.
- BRE carried out experimental research in 2009 – found an unsprinklered fire can spread upwards rapidly, and “these fires [are] a particular problem for firefighters”.



Australian Building Codes Board

Fire safety in car parks

Literature review

Reference: 296877-ABCB-ARUP-Fire safety in car parks

Rev A | 28 February 2024



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This report takes into account the particular instructions and requirements of our client. It is not intended for and should not be relied upon by any third party and no responsibility is undertaken to any third party.

Job number 296877-00

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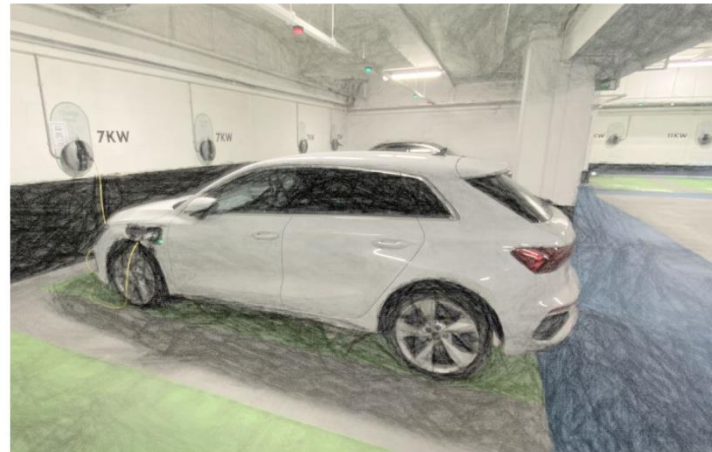
Arup Australia Pty Ltd
Level 5
151 Clarence Street
Sydney
NSW, 2000
Australia
arup.com

Office for Zero Emission Vehicles (OZEV)

T0194 – Covered car parks - fire safety guidance for electric vehicles

Interim guidance to support parking and/or charging of electric vehicles and the installation of electric vehicle chargepoints in covered car parks

Issue | July 2023



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EUROPEAN PARKING ASSOCIATION

Positively promoting parking solutions for sustainable mobility

EPA Fire Safety

Toolbox



ABCB

Electric vehicles in buildings

To support Australians making the switch to electric vehicles (EV) the National Construction Code (NCC) is requiring more building for EV charging.

The global experience of EVs to date indicates they have a lower likelihood involved in a fire than internal combustion engines, but the characteristics of fires are different to liquid fuel fires.

To ensure we understand and respond proportionately to any update in charging risks, the ABCB has reviewed the approaches taken by other countries including those countries with greater uptake of EVs. We have also engaged our research team EV FireSafe to help develop a set of recommendations for the safer installation and use of EV chargers without being an unreasonable barrier to adoption. The full report from EV FireSafe, on which these provisions are based, can be [read here](#).

We believe the recommendations set out in this advisory note are low risk, have low visual impact, are easily implementable and reflect the better practice already adopted by many reputable suppliers. These recommendations will help ensure the use of substandard equipment or installation practices emerging as the EV market grows.

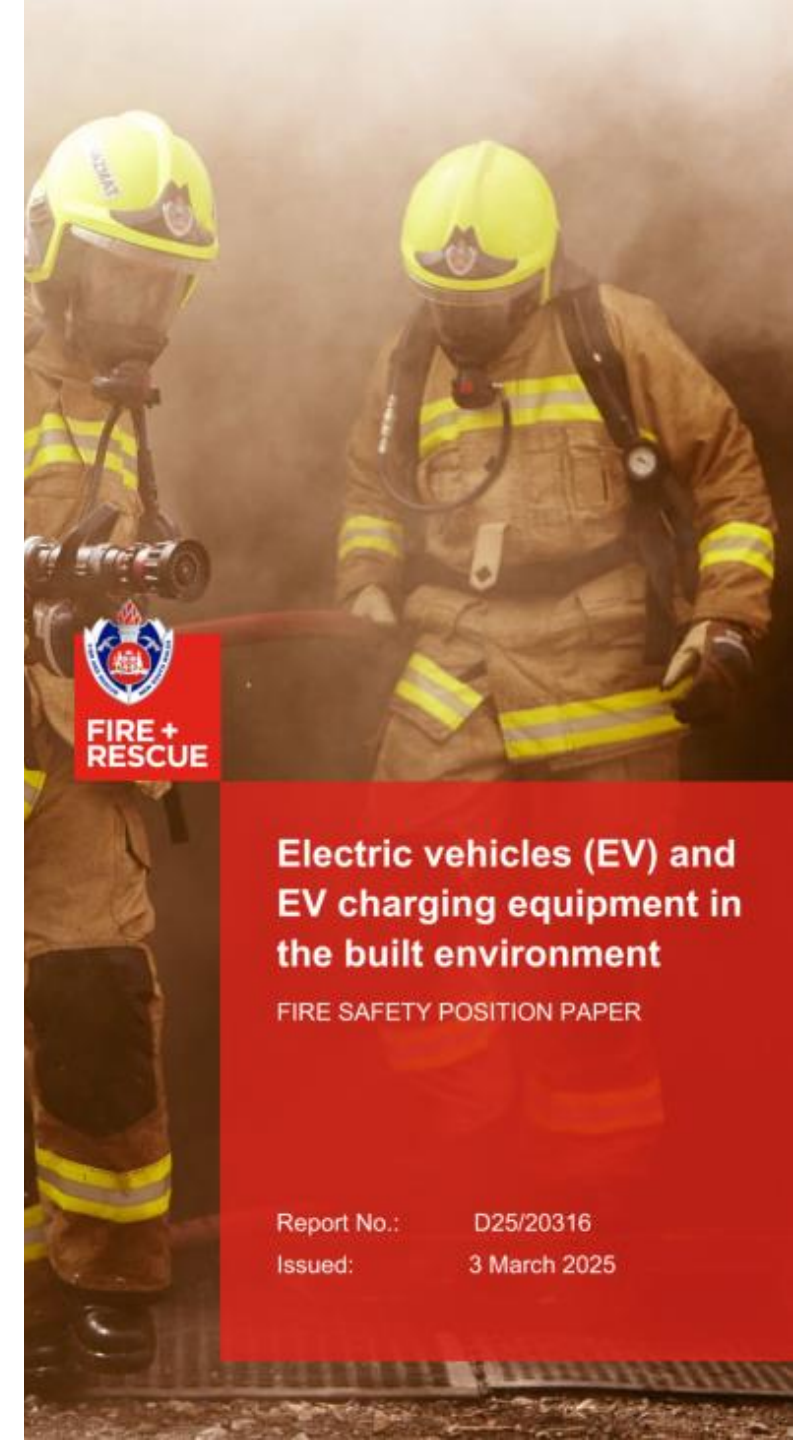
The ABCB will continue to work with other government bodies and emergency services agencies to review the latest evidence on EV charging trends from around the world. We will review and update our guidance and/or regulatory response as new information becomes available.



PROCEDURAL



Electric Vehicles (EV) and EV charging equipment in the built environment



Electric vehicles (EV) and EV charging equipment in the built environment

FIRE SAFETY POSITION PAPER

Report No.: D25/20316
Issued: 3 March 2025

POSITION
Version 1.5
2 October 2023
Doctrine ID: 3098

Case studies: real fire events

Recent carpark fire events

Stavanger Airport



Date:	07/01/2020
Location:	Stavanger, Norway
Vehicles involved:	200
Carpark type:	Open-deck
Storey area:	18,500 m ²
Sprinklered?	No
Smoke exhaust?	No
Injuries:	0
Fatalities:	0

Echo Arena, King's Dock



Date:	31/12/2017
Location:	Liverpool, UK
Vehicles involved:	1,150
Carpark type:	Open-deck
Storey area:	5,000 m ²
Sprinklered?	No
Smoke exhaust?	No
Injuries:	0
Fatalities:	0

Ravensburg

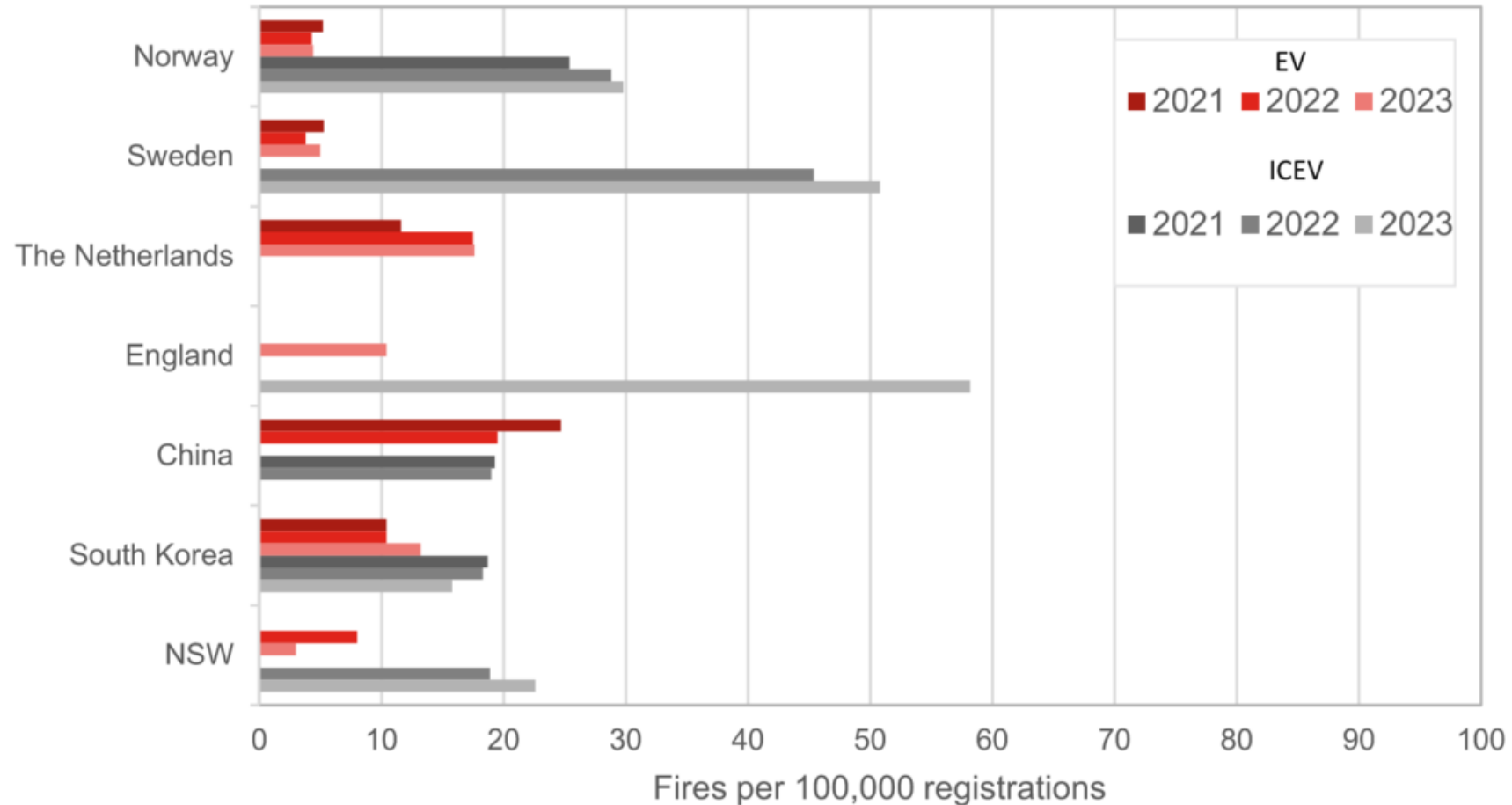


Date:	24/11/2021
Location:	Ravensburg, Germany
Vehicles involved:	4
Carpark type:	Enclosed
Storey area:	Unknown
Sprinklered?	Yes
Smoke exhaust?	Unknown
Injuries:	0
Fatalities:	0

Arup report for the ABCB, issued 22 Sep 2023:
Recently, a number of large-scale fires have occurred in carparking structures around the world. A sample is documented in Section 5. Some have involved multiple hundred or even over a thousand vehicles and led to large economic losses, many occurring at airports where cars are kept for significant periods of time in large car parks with narrow spacings.

Car fire frequencies

Credit: Fire and Rescue New South Wales



Light electric vehicles

Road Registered Electric Vehicles



44

Battery
fires

15

Injuries

4

Fatalities

3

Battery
fires

0

Injuries

0

Fatalities

2

Battery
fires



500+

Battery fires

138

Injuries

36

Fatalities

- Very high quality LiB cells
- Sophisticated BMS
- Rigorous testing & certifications
- Excellent occupant safety
- Low wear & tear in daily use
- Typically outside / open space

- Often poorly constructed LiB cells & BMS
- No standards or regulations on privately owned PMDs
- Few safety considerations
- High wear & tear
- Stored & charged indoors

TfL announces safety ban of non-folded e-bikes on its transport network

26 March 2025

Non-folded e-bikes will not be permitted on most TfL services

- Ban will come into effect on 31 March 2025
- TfL is the first transport operator in the UK to enforce a ban on its services

Transport for London (TfL) has announced that all non-folded e-bikes will be banned on parts of London's transport network from 31 March to ensure the safety of customers and staff.

TfL has been working closely with the London Fire Brigade and other partners to carry out a comprehensive review of the safety of e-bikes and their suitability for carriage on the TfL transport network.

While the majority of e-bikes are safe, there have been a small number of incidents where non-foldable e-bikes have caught fire on the transport system in London. To ensure the safety of the network for customers and staff, customers in possession of non-foldable e-bikes will not be permitted to travel on most TfL services, including on the Tube, Overground, Elizabeth line and DLR. The ban includes all non-folding e-bikes, including standard cycles that have been converted to e-bikes using conversion kits.

"The safety of Londoners is my top priority and, while most e-bikes are safe, there have been a small number of incidents where non-foldable e-bikes have caught fire on the transport system, which have caused me great concern"

Sadiq Khan
Mayor of London

Media

▾ Press releases

▾ 2025

▶ January

▶ February

▾ March

▶ April

○ May

▶ 2024

▶ 2023

▶ 2022

▶ 2021

▶ 2020

Revisiting the rhetorical

Red herrings?

Where should our focus be?

- In carpark design; should such a focus be placed on electric cars/buses/trucks, or ‘the modern car’?
- In the built environment, should the focus be on cars, or so-called ‘light electric vehicles’ (e-bikes, scooters)?
- What will other alternative fuel vehicles, e.g. hydrogen fuel cell electric vehicles, mean in the future?



Fig 1. Red Herring



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